



TO: Superintendents and NSAA Contact Person

FROM: Debra Velder, Associate Director

SUBJECT: Proposals

DATE: November 2, 2018

Included with this transmission are the proposals submitted by member schools within your respective NSAA legislative district to be acted upon at your first NSAA District Meeting.

At the NSAA District Meetings, each member school shall be entitled to one vote. Voting will be conducted utilizing a clicker system in which each school's vote will be recorded on each item in which a vote is taken. The administrative head of the school or any school official so designated shall be considered the authorized voting representative of the member school. All legislative proposals receiving a majority vote at the first District Meeting in each district are to be forwarded to the NSAA to be distributed to all member schools prior to the second District Meeting in January. A copy of the proposals for the second NSAA District Meeting will again be forwarded to school administrators who are encouraged to share those proposals with the school's entire governing board.

[Proposed changes in NSAA Bylaws](#), must successfully pass through the legislative process. (I.e. November District Meeting, January District Meeting, Legislative Commission, Representative Assembly and if required a ratification of member schools) to be enacted.

[Proposed changes in NSAA Approved Rulings](#), rest in the final approval of the Board of Directors.

[Class Caucus proposals](#) are included for your information and are not acted upon at district meetings.

A paper copy of the proposals will not be provided at the NSAA District Meeting. Please print a copy of the proposals for your reference at the meeting.

District 5 Meeting

Wednesday, November 7, 2018

McCook High School

1:00 p.m. CST/12:00 p.m. MST

Proposed Changes in NSAA Bylaws

A. This proposal is submitted by: Alan Garey, Medicine Valley, Board of Director
The proposal deals with: Yearbook: Article 1 Section: 4 Page: 1
ADDITIONS are in all capital letters. Deletions strike through.

1.4.1 For the purpose of effecting equitable representation in the government of the Association, the State shall be divided into six basic districts. The boundaries of these districts shall be reviewed annually by the Board of Directors. NSAA district boundaries will be reviewed every four (4) AT LEAST EVERY TEN (10) YEARS, AND MORE FREQUENTLY IF THE NEED EXISTS, by a formal review committee comprised of eight (8) member schools and two members of the Board of Directors.

Will this proposal impact cost to the School? NO

Will this proposal impact cost to the NSAA? NO

Will this proposal increase travel for the participating schools? NO

Will this proposal impact a student or coach's loss of instruction time? NO

Rationale for the proposed change:

PROS: Allows a review time frame if the need arises.

CONS: None

PROPOSED IMPLEMENTATION DATE: 2019-2020

B. This proposal is submitted by:

Name: Jon Davis, Alma, District 5 Transfer Committee Member

The proposal deals with: Yearbook: Article 2 Section: 7, new subsection 9 Page: 24

ADDITIONS are in all capital letters. Deletions struck through.

PROPOSED NEW BYLAW 2.7.9 Transfer to Home School District. ANY STUDENT ENTERING HIGH SCHOOL FOR THE FIRST TIME AFTER PROMOTION FROM GRADE EIGHT WHO DID NOT INITIALLY ENROLL IN THE HIGH SCHOOL LOCATED IN THE SCHOOL DISTRICT WHERE THE STUDENT'S PARENTS HAVE THEIR DOMICILE, OR A STUDENT WHO TRANSFERS BACK TO A HIGH SCHOOL LOCATED IN THE SCHOOL DISTRICT WHERE HIS/HER LEGAL PARENT(S) HAVE ESTABLISHED THEIR DOMICILE SHALL BE INELIGIBLE FOR NINETY SCHOOL DAYS.

Other NSAA Bylaws and Approved Rulings affected: 2.6.3, 2.6.0.3, 2.7.2.3, 2.7.3, 2.7.4.1, 2.7.4.2

Will this proposal impact cost to the School? NO

Will this proposal impact cost to the NSAA? NO

Will this proposal increase travel for the participating schools? NO

Will this proposal impact a student or coach's loss of instruction time? NO

Rationale for the proposed change:

PROS: Currently students can enroll in any school, regardless of the legal parent(s)' domicile, as an incoming 9th grader and be immediately eligible for varsity competition. In addition, students who do not attend the school district of the legal parent(s)' domicile may transfer to that school district at any time and be immediately eligible for varsity competition. The purpose of this proposed bylaw is to continue to allow an incoming 9th grader to attend the school of his/her choice, but if that school choice is not the school in which the legal parent resides, then transferring to the resident district would require a 90-school day ineligibility period. This new bylaw would eliminate student's ability to "return home" and be immediately eligible.

*Treats all transfers regardless of reason(s) similarly.

- *Eliminates possibility of student playing for two different schools with in the same sport season.
- *May 1st transfer list available rendering immediately eligible for the fall
- *Hardship waiver can be filed for circumstances not within the control of the student
- *Of the 201 member schools that responded to the survey, 102 schools (50.75%) felt there should be an ineligibility period for students "returning home"
- *33% of survey respondents supported a 90-school day ineligibility period for students "returning home"

CONS:

- *Penalty for transferring to school district where your legal parent(s) live
- * Of the 201 member schools that responded to the survey, 99 schools (49.25%) did support students being able to "return home" and be immediately eligible
- *Unintended consequences....?

PROPOSED IMPLEMENTATION DATE: Effective beginning with the 2019-20 school year

C. This proposal is submitted by: Adam Boettcher, Franklin

The proposal deals with: Yearbook: Article 3 Section: 11.11.3 Page: 49-50

ADDITIONS are in all capital letters. Deletions struck through.

3.11.11.3 Match Limitations. No team representing a member school may participate in more than 16 matches, in addition to the state sponsored series of tournaments from the date of the first permitted contest to the close of the state tournament. A team may not participate in more than five tournaments that have a competition point value of three or more, which includes the conference tournament. Participation in any volleyball tournament shall count as one match of the 16 matches permitted. No team may exceed 30 competition points prior to the district and state tournaments.

Competition points are assigned according to the following chart.

- (1) Dual match - 1 point
- (2) Triangular match - 2 points
- (3) Four-team one-day tournament, 2 set maximum - 2 points
- (4) Four-team round robin tournaments - 3 points
- (5) One-day tournaments of more than four teams - 3 points
- (6) Two or three-day tournaments - 4 points
- (7) THREE-TEAM DUAL/TRIANGULAR MATCH-1 OR 2 POINTS

The following school and student limitations apply:

- (1) In other than tournament competition, three schools playing two contests or playing two other schools OR ONE TEAM PLAYING TWO SCHOOLS AND TWO TEAMS PLAYING ONE SCHOOL in one session (night), counts as only one match.

The following school and student limitations apply:

- (1) In other than tournament competition, three schools playing two contests or playing two other schools OR ONE TEAM PLAYING TWO SCHOOLS AND TWO TEAMS PLAYING ONE SCHOOL in one session (night), counts as only one match.

The NSAA shall permit a double-triangular in which there are 4-teams present and each team would play two of the other three teams present in a triangular format. The double-triangular must take place in one evening/session. The schedule shall be pre-determined as to which of the four teams will comprise each triangular. The double-triangular format in which each of the schools participates in two pre-determined matches shall count as one match. THE NSAA SHALL PERMIT A DUAL/TRIANGULAR, IN WHICH THERE ARE THREE TEAMS PRESENT AND TWO TEAMS PLAY

ONE GAME AND ONE TEAM PLAYS TWO GAMES. THE DUAL TRIANGULAR MUST TAKE PLACE IN ONE EVENING/SESSION. THE SCHEDULE SHALL BE PRE-DETERMINED AS TO WHICH OF THE THREE TEAMS WILL COMPRISE THE DUAL AND THE TRIANGULAR. THE DUAL/TRIANGULAR FORMAT IN WHICH EACH OF THE SCHOOLS PARTICIPATES IN ONE OR TWO PRE-DETERMINED MATCHES SHALL COUNT AS ONE MATCH

Will this proposal impact cost to the School? NO

Will this proposal impact cost to the NSAA? NO

Will this proposal increase travel for the participating schools? NO

Will this proposal impact a student or coach's loss of instruction time? NO

Rationale for the proposed change:

PROS: With the last week of the season dropped for next year we had a hard time scheduling our game for an open date. Our opponent was a conference team and close in proximity to us. They had a dual with another team on our date that worked for us. Team A had a dual with Team B. I had a 3 year contract drawn up. Team C hosts and plays A, then A plays B; 2nd year team B hosts C plays A then A plays B; 3rd year Team A hosts Team C plays A then A and B play. One team gets 2 games and two teams get 1 game. As the proposal states, the event would be 1 point for those playing 1 game and 2 for the team playing 2, which hasn't changed from what they were before, The event would be classified as one match out of your 16. This proposal helps team fit the last week game(s) into their schedule.

CONS: None

PROPOSED IMPLEMENTATION DATE: Fall 2019

Proposed Changes in NSAA Approved Rulings

A. This proposal is submitted by: Craig Newcomb, Bertrand

The proposal deals with: Yearbook: Article AR 2 Section: 1.4.5 Page: 16

ADDITIONS are in all capital letters. Deletions struck through.

*2.1.4.5. Students who are ineligible for varsity participation due to transfer or eligibility rule non-compliance may participate at the non-varsity level; however, such students would be ineligible to participate if their non-varsity team is competing against another school's varsity team. **THE EXCEPTION WOULD BE...***

2.1.4.6. STUDENTS WHO ARE INELIGIBLE FOR VARSITY PARTICIPATION DUE TO TRANSFER OR ELIGIBILITY RULE NON-COMPLIANCE MAY PARTICIPATE AT THE NON-VARSITY LEVEL AT VARSITY COMPETITION AS LONG AS THE ACTIVITY DOES NOT INVOLVE PHYSICAL CONTACT OR PERSONAL/TEAM GAIN IN POINTS TOWARDS VARSITY COMPETITION.

Will this proposal impact cost to the School? NO

Will this proposal impact cost to the NSAA? NO

Will this proposal increase travel for the participating schools? NO

Will this proposal impact a student or coach's loss of instruction time? NO

Rationale for the proposed change:

PROS: Under the current By-Law, ineligible **cross country runners** in small schools do not get to participate at meets because there is never a separated Varsity and JV race; they all run at the same

time. Running at the JV level does not count for any points and is a non-contact sport, therefore there is no gain for the varsity team and does not affect varsity team points.

Allowing the student(s) to run at varsity meets who is/are ineligible is fair. It still gives the runner(s) a chance to run at meets during the season, just like an ineligible volleyball and basketball player can still participate in JV games. Right now this is classified as illegal at small school meets; therefore ineligible runners never get to run during the season at small school meets.

CONS: There are no cons because there are no points gained at the personal or team level running as a JV runner.

PROPOSED IMPLEMENTATION DATE: Start of fall sports 2019

B. This proposal is submitted by: Randy Geier, Wauneta-Palisade

The proposal deals with: Activities Manual: Football Page: 6

ADDITIONS are in all capital letters. Deletions struck through.

1st Round Play-offs (D1, D2) ~~Week 17 Thursday~~ WEEK 16 THURSDAY

2nd Round Play-offs (D1, D2) ~~Week 18 Wednesday~~ WEEK 17 FRIDAY

Quarterfinal Play-offs (D1, D2) ~~Week 19 Tuesday~~ WEEK 18 FRIDAY

Semifinal Play-offs (D1, D2) ~~Week 20 Monday~~ WEEK 19 FRIDAY

Finals (D2, D1, A) Week 21 Monday

Will this proposal impact cost to the School? NO

Will this proposal impact cost to the NSAA? NO

Will this proposal increase travel for the participating schools? NO

Will this proposal impact a student or coach's loss of instruction time? NO

Rationale for the proposed change:

PROS:

*8-man regular season scheduling of 8 games would all take place in the first 8 weeks of the season with no Bye weeks. This would allow for the completion of the 8-man regular season on the Friday of Week 16.

*This proposal allows for 8-man teams to have at least one week between playoff games, which should be a benefit for player safety because of increased recovery time. As a football season progresses, players need more recovery time, not less.

*Thursday was chosen as the opening round day to avoid conflicts with finding officials for the first round of the playoffs. Most Class A, B, C1, and C2 schools will be playing their 9th regular season game on the week 8-man begins their playoffs. Many officiating crews would already be contracted to work on Friday night for the regular season, so Thursday was a better choice to allow for quality officiating crews for the 8-man playoffs.

*Playing on Friday nights should help to alleviate some of the issues with scheduling games in the afternoon and missing school. Because schools would not be in session on Saturday, games could be played later on Fridays without fear of wearing down students for school the next day.

CONS:

*It is possible, that if 8-man (D1 & D2) have a combined number of teams that is odd, schools could end up with a 7-game schedule (unless an out-of-state opponent can be found).

*8-man teams would play on the Friday of state volleyball. However, Class D1 and D2 volleyball times are 9 and 11 in the morning, so being able to go to an evening football game should still be a possibility for school and community members.

PROPOSED IMPLEMENTATION DATE: 2020 Football Season

Provided for Informational
Purposes Only

No action is required at District
Meetings

CLASS CAUCUS
PROPOSALS UNDER
CONSIDERATION

Class Caucus Representatives:

Class A – Clayton Heath, LNE; Dan Schinzel, Creighton Prep

Class B – Odell Santos, South Sioux City; Jeff Gross, McCook

Class C – Nate Larsen, Logan View; Tyler Herman, Gothenburg

Class D – Joe Tynon, Lourdes Central Catholic; Lance Howitt, Leyton

*Questions and/or comments shall be directed to your Class Caucus Representative for
your respective class.*

Class A Proposal

A. The proposal deals with: Activities Manual: Soccer Page: 20

Class A schools will be divided into seven districts. The teams with the highest wild card point averages will have the opportunity to host districts. Class A districts will be Sat (week 43).- Wed (week 44) or Sat (week 43)-Thur (week 44). All seven districts will be determined using a serpentine method (not modified), based upon the NSAA wild card point system AFTER GAMES OF MONDY OF WEEK 43. The winning boys' team and the winning girls' team in each district will qualify for the State Championship. One additional boys' team and one additional girls' team will also qualify for the State Championship on the basis of the wild card team selection procedure. The top 14 teams will have the opportunity to host the first night of district competition. The district championship would be hosted by the highest remaining seed. District dates and times would be established before district competition starts. Top seeded team in each district would be responsible for in establishing district schedules.

Will this proposal impact cost to the School? NO

Will this proposal impact cost to the NSAA? NO

Will this proposal increase travel for the participating schools? NO

Will this proposal impact a student or coach's loss of instruction time? NO

Rationale for the proposed change:

PROS:

Rewards higher seed.

Reduces number of teams traveling,

Increase in attendance with more schools hosting.

CONS: More officials needed to cover sites.

PROPOSED IMPLEMENTATION DATE: 2019-20

Class C Proposal

NSAA staff has been directed to communicate and re-visit with the original author of the proposal for an amendment to include pertinent implementation information within the proposal prior to the next scheduled meeting.

A. Activities Manual: Basketball Page: 9,10,15,16

4. Classes C1, C2, D1 and D2 schools are divided into twelve four- or five-team subdistricts on the geographical basis starting with the schools in western Nebraska and working east. North to south was used in some cases to decrease the distance between the schools within a district.

a. In Classes C1 and C2, D1 and D2 the boys' team and girls' team winning the championship in each subdistrict will advance to the district final. The boys' and girls' teams winning the district finals will advance to the State Championship.

B. THE NEXT FOUR (4) NON-SUBDISTRICT WINNERS WITH THE HIGHEST WILD CARD POINT AVERAGES WILL QUALIFY FOR A DISTRICT FINAL. THE NON-SUBDISTRICT WINNERS QUALIFYING MUST HAVE PLAYED A MINIMUM OF 4 TEAMS/CONTESTS AT THEIR CLASSIFICATION OR ABOVE TO BE ELIGIBLE FOR THE DISTRICT FINAL.

C. THE SIXTEEN (16) TEAMS QUALIFYING FOR THE DISTRICT FINALS WILL BE MATCHED UP USING A SERPENTINE METHOD BASED ON WILDCARD AVERAGES THROUGH SUB-DISTRICTS.

D. DISTRICT GAMES WILL BE PLAYED AT CENTRALIZED, NEUTRAL LOCATIONS AS DETERMINED BY THE HIGHER SEED AND AGREED UPON BY BOTH PARTICIPATING SCHOOLS. IF THE TWO SCHOOLS INVOLVED CANNOT AGREE ON A LOCATION, THE NSAA WILL SELECT THE SITE.

E. THE BOYS' AND GIRLS' TEAMS WINNING THE DISTRICT FINAL WILL ADVANCE TO THE STATE CHAMPIONSHIP.

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Plaques and Awards

4. In classes C1, C2, D1 and D2 district finals, plaques FOR THE RUNNER-UP AND CHAMPIONSHIP TEAMS WILL BE SHIPPED TO THE DISTRICT FINAL DIRECTOR.

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District Final Pairings

The pairings for the district finals are as follows and apply to Classes C1, C2, D1 and D2:

#1 SEED VS. #16 SEED

#2 SEED VS. #15 SEED

#3 SEED VS. #14 SEED

#4 SEED VS. #13 SEED

#5 SEED VS. #12 SEED

#6 SEED VS. #11 SEED

#7 SEED VS #10 SEED

#8 SEED VS. #9 SEED

Dates of District Finals Games

CLASS C1 AND C2 GIRLS, CLASS D1 and D2 GIRLS - FRIDAY, FEBRUARY 22, 2019 (WEEK 34)

CLASS C1 AND C2 BOYS, CLASS D1 and D2 BOYS - SATURDAY, FEBRUARY 23, 2019 (WEEK 34) and Monday, February 25, 2019 and Tuesday, February 26, 2019 (WEEK 35).

Will this proposal impact cost to the School? NO

Will this proposal impact cost to the NSAA? NO

Will this proposal increase travel for the participating schools? NO

Will this proposal impact a student or coach's loss of instruction time? NO

Rationale for the proposed change:

PROS:

Very little time to secure a site. With Sub-District finals on Thursday and all Boys District Finals Games on Saturday, it will be very difficult to secure sites in such a short period of time especially with so many games being played all on Saturday. It is no longer like the past where schools knew if they won Thursday that their District Final opponent was one of two schools in the opposite sub-district. Now there will be many possibilities. In the past you could line up a couple sites depending on who you knew you could play from the opposite sub. Also since these games are on Saturday, some sites wishing to host will have a difficult time getting workers for these games. And it will be difficult for some sites to get their crew of workers lined up in this shorter period of time. Some possible sites might have a team playing which would also cause a shortage of workers.

Many games on one day. On Saturday, February 23 there will be 54 boys' basketball games being played. There are 14 Class A first-round games and 8 Class B Finals. These games are at highest seeds gyms. This eliminates these gyms for the Class C1, C2, D1 and D2 games. There are 32 District Final games in C1, C2, D1 and D2. This is a total of 54 boys' basketball games played on Saturday, February 23.

Many officials needed for 54 games. These are the most important games of the season and instead of the best officials being able to work District Finals over more than one day, all of these games are being played on the same day. Some District Finals will not be officiated by the quality of officiating of past years.

Solution: Play these 32 C1, C2, D1 and D2 games over three days rather than all on Saturday. The rationale behind playing the sub-state finals was to eliminate possible lost school time as many of these games could be played by two schools that are many miles apart. That makes sense but there will also be many games that are close in proximity like the District Final games that were played on Monday (C1 and C2) and Tuesday (D1 and D2) under the old method. This proposal would have games that have two schools 120 miles or more apart will be played on Saturday, February 23 due to the amount of travel. Games that have two schools less than 120 miles will be played on Monday, February 25 and Tuesday, February 26. To eliminate gamesmanship between schools, the NSAA will decide which games are played on Monday or Tuesday. By spreading out these 32 C1, C2, D1, D2 District Final games over three days, there will be more sites available to host and more quality officials to officiate. These games will still all be completed by the Tuesday of the week of the Girls State Tournament just like in the past.

CONS: None

PROPOSED IMPLEMENTATION DATE: 2019-20 season

Class D Proposal

NSAA staff has been directed to communicate and re-visit with the original author of the proposal for an amendment to include pertinent implementation information within the proposal prior to the next scheduled meeting.

A. Activities Manual: Basketball Page: 9,10,15,16

4. Classes C1, C2, D1 and D2 schools are divided into twelve four- or five-team subdistricts on the geographical basis starting with the schools in western Nebraska and working east. North to south was used in some cases to decrease the distance between the schools within a district.

a. In Classes C1 and C2, D1 and D2 the boys' team and girls' team winning the championship in each subdistrict will advance to the district final. The boys' and girls' teams winning the district finals will advance to the State Championship.

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C. THE SIXTEEN (16) TEAMS QUALIFYING FOR THE DISTRICT FINALS WILL BE MATCHED UP USING A SERPENTINE METHOD BASED ON WILDCARD AVERAGES THROUGH SUB-DISTRICTS.

D. DISTRICT GAMES WILL BE PLAYED AT CENTRALIZED, NEUTRAL LOCATIONS AS DETERMINED BY THE HIGHER SEED AND AGREED UPON BY BOTH PARTICIPATING SCHOOLS. IF THE TWO SCHOOLS INVOLVED CANNOT AGREE ON A LOCATION, THE NSAA WILL SELECT THE SITE.

E. THE BOYS' AND GIRLS' TEAMS WINNING THE DISTRICT FINAL WILL ADVANCE TO THE STATE CHAMPIONSHIP.

Page: 13

Plaques and Awards

4. In classes C1, C2, D1 and D2 district finals, plaques FOR THE RUNNER-UP AND CHAMPIONSHIP TEAMS WILL BE SHIPPED TO THE DISTRICT FINAL DIRECTOR.

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District Final Pairings

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CLASS C1 AND C2 BOYS, CLASS D1 and D2 BOYS - SATURDAY, FEBRUARY 23, 2019 (WEEK 34) and Monday, February 25, 2019 and Tuesday, February 26, 2019 (WEEK 35).

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Will this proposal impact cost to the NSAA? NO

Will this proposal increase travel for the participating schools? NO

Will this proposal impact a student or coach's loss of instruction time? NO

Rationale for the proposed change:

PROS:

Very little time to secure a site. With Sub-District finals on Thursday and all Boys District Finals Games on Saturday, it will be very difficult to secure sites in such a short period of time especially with so many games being played all on Saturday. It is no longer like the past where schools knew if they won Thursday that their District Final opponent was one of two schools in the opposite sub-district. Now there will be many possibilities. In the past you could line up a couple sites depending on who you knew you could play from the opposite sub. Also since these games are on Saturday, some sites wishing to host will have a difficult time getting workers for these games. And it will be difficult for some sites to get their crew of workers lined up in this shorter period of time. Some possible sites might have a team playing which would also cause a shortage of workers.

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Solution: Play these 32 C1, C2, D1 and D2 games over three days rather than all on Saturday. The rationale behind playing the sub-state finals was to eliminate possible lost school time as many of these games could be played by two schools that are many miles apart. That makes sense but there will also be many games that are close in proximity like the District Final games that were played on Monday (C1 and C2) and Tuesday (D1 and D2) under the old method. This proposal would have games that have two schools 120 miles or more apart will be played on Saturday, February 23 due to the amount of travel. Games that have two schools less than 120 miles will be played on Monday, February 25 and Tuesday, February 26. To eliminate gamesmanship between schools, the NSAA will decide which games are played on Monday or Tuesday. By spreading out these 32 C1, C2, D1, D2 District Final games over three days, there will be more sites available to host and more quality officials to officiate. These games will still all be completed by the Tuesday of the week of the Girls State Tournament just like in the past.

CONS: None

PROPOSED IMPLEMENTATION DATE: 2019-20 season