

NEBRASKA SCHOOL ACTIVITIES ASSOCIATION  
OFFICIAL MINUTES OF THE BOARD OF DIRECTORS

The Board of Directors met on May 21, 2020, at the NSAA Office in Lincoln with members present as follows:

District I - Mark Norvell, Fillmore Central  
District I - Kathi Wieskamp, Lincoln Public Schools  
District II -- Dr. Bob Reznicek, Boys Town  
District II -- Thomas Lee, Omaha Northwest  
District III -- Dr. Jon Cerny, Bancroft-Rosalie  
District IV -- Dan Keyser, Sutherland  
District V – Jim Kent, Dundy County-Stratton  
District VI -- Dr. Troy Unzicker, Alliance

Also in attendance via Zoom: Kim Snyder, NDE liaison; Rex Schultze, NSAA Legal Counsel

Chairperson Mark Norvell called the meeting to order at 8:30 a.m.

1. The Consent Agenda was approved on a motion by Cerny, seconded by Keyser. **Motion Carried, 8-0.** Items approved on the Consent Agenda included: approval of the agenda as amended, approval of the minutes of the March Board of Directors meetings, approval of the minutes of the COVID-19 Advisory Committee meeting, and approval of the financial statements.

The following new cooperative sponsorships were approved for the 2020-21 and 2021-22 school years:

- Louisville & Conestoga for Softball
- Elmwood-Murdock & Weeping Water for Boys Cross Country, Girls Cross Country and Girls Golf
- Emerson-Hubbard & Allen for Volleyball, Wrestling, Boys Basketball, Girls Basketball, Boys Track, Girls Track and Boys Golf

The following cooperative sponsorship renewals were also approved for the 2020-21 and 2021-22 school years:

- Beatrice, Freeman, Fairbury & Norris for Boys Swimming and Girls Swimming
- Wisner-Pilger, Pender, Bancroft-Rosalie & Lyons-Decatur Northeast for Softball
- Scottsbluff & Gering for Boys Swimming and Girls Swimming
- Lawrence-Nelson & Sandy Creek for Wrestling
- Crofton & Bloomfield for Wrestling
- Kearney & Kearney Catholic for Boys Swimming and Girls Swimming
- Humboldt-Table Rock-Steinauer & Pawnee City for Wrestling
- Hartington Cedar Catholic & Hartington-Newcastle for Wrestling
- Eustis-Farnam & Elwood for Boys Golf
- Omaha Brownell Talbot, Omaha Concordia, Omaha Mercy & Omaha Roncalli Catholic for Girls Swimming
- Omaha Brownell Talbot & Omaha Concordia for Boys Tennis and Girls Tennis

2. It was moved by Reznicek, seconded by Kent, to consider all Approved Rulings as presented. **Motion Carried, 8-0.** See pages numbered 1-43 for results.
3. The board discussed the discriminatory actions and comments by member schools.
4. The board decided to schedule a regular board meeting on Monday, June 29, 2020 at 8:30 a.m.
5. It was moved by Keyser, seconded by Wieskamp to approve the 2020-21 NSAA Calendar allowing for future adjustments. **Motion Carried, 8-0.**
6. It was moved by Cerny, seconded by Keyser to grant an exception to the NSAA Bylaws 3.1.1.1 and 3.1.1.2 to allow Homer & Laurel-Concord-Coleridge to play their first football game in week 6 of the NSAA standardized calendar. An additional three days of practice may begin in week 5 starting on August 5, 2020 and August 4, 2021, respectively. NSAA heat acclimatization and contact limits must be followed, and there are no allowances for the other opponents of these schools. **Motion Carried, 8-0.**
7. It was moved by Kent, seconded by Unzicker to approve the District Music Financial Report. **Motion Carried, 8-0.**
8. It was moved by Cerny, seconded by Unzicker to approve the Softball/Baseball Organized Practice Rule Waiver Request. **Motion Carried, 8-0.**
9. The NSAA Board of Directors and NSAA Staff, thanked Norvell for his 11 years of service and dedication to high school activities in Nebraska. Kent was also thanked for his service as a board member for the 2019-20 school year.

10. It was moved by Lee, seconded by Kent that due to the current COVID-19 Virus pandemic public health crisis and the desire of the NSAA to have student athletes be able to participate safely while averting requests by students and parents/guardians for athletic physicals and being unable to obtain same due to the pressure on the health care system created by the COVID 19 Virus pandemic, for the 2020-2021 school activity year only:

The physical examinations of each student athlete participating in an NSAA sponsored school activities during the 2019-2020 NSAA school activity year submitted for the 2019-2020 school activity year shall be considered valid for a two NSAA activity year period from and after the date of such physical examination to include the entire 2020-2021 school activity year, provided that such physical examination shall NOT be valid from and after June 1, 2021;

The physical examinations of students (a) entering their first year of athletics participation in an NSAA sponsored school activity during for the 2020-2021 school activity year, or (b) for any reason did not submit a physical examination for the 2019-2020 NSAA school activity year, shall comply fully with NSAA Bylaw 3.4. and 9.5.

Notwithstanding the provisions of paragraph (1) above, student athletes participating in NSAA sponsored school activities during the 2019-2020 NSAA school activity year, and their parent/guardians, are encouraged to complete an annual health care maintenance visit and physical with their primary care provider throughout the 2020-2021 NSAA school activity year absent the requirements of NSAA Bylaws 3.4 and 9.5. **Motion Carried, 8-0.**

11. It was moved by Unzicker, seconded by Lee to endorse the formation of a NSAA COVID-19 Advisory Committee. **Motion Carried, 8-0.**
12. The meeting was recessed at 10:32 a.m. for the 2020 Representative Assembly.
13. The board reconvened at 12:06 p.m.
14. The board entered executive session at 12:06 p.m. to discuss staff salaries and benefits.
15. The board left executive session at 12:35 p.m.
16. It was moved by Cerny, seconded by Lee to approve the staff salaries and benefits as presented. **Motion Carried, 8-0.**

There being no further business, the meeting was adjourned at 12:36 p.m.

The next meeting of the Board of Directors will be Monday, June 29, 2020 at 8:30 a.m.

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Jennifer Schwartz, Associate Director



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Class B District Baseball**

Author: Brad McMillan

School: Waverly

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Baseball

		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee	<b>X</b>		
District 2	Reznicek	<b>X</b>		
District 3	Cerny	<b>X</b>		
District 4	Keyser	<b>X</b>		
District 5	Kent	<b>X</b>		
District 6	Unzicker	<b>X</b>		
<b>PASSED: 8-0</b>				

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-05-01

Sections affected in Activities Manual: Page 17                      Article District Baseball                      Section

Summary: District Dates. District tournaments will be held May 7TH, 8TH, 9TH, 11TH, and 12TH (Rain Date). Class A: District tournaments for five team districts will be held on Friday, May 8TH and Saturday May 9TH. District tournaments for four team districts will be held on Saturday May 9TH. Rain out dates include: Monday, May 11TH and Tuesday, May 12TH. CLASS B: DISTRICT TOURNAMENTS WILL BE HELD MAY 7TH, 8TH, 9TH. RAIN DATES INCLUDE MONDAY MAY 11TH AND TUESDAY MAY 12TH.

Rationale: Essentially we are taking the final scheduled date of the Class B Tournaments and moving it to the front end of the tournament (Thursday). This takes that final date off of the Monday and puts it back on Saturday elevating any scheduled tournament games to be completed the week of the State Tournament, outside of having to use the rain dates. Furthermore, by taking the final tournament date off that Monday and moving it to Saturday allows district hosts the autonomy to condense the tournament as necessary for facility use, weather, or any other local situation that could arise. Currently, Class B districts that had the ability to finish on Saturday were denied the opportunity because the manual states the final scheduled date for Class B games is slated for that Monday. If weather is a factor then that pushes teams into playing on Tuesday or even Wednesday which happened to one Class B district this past year and then pitch counts become even more of a factor. The proposal adds a date to the front end of the tournament which allows more flexibility between host sites and the NSAA with the Monday and Tuesday as rain dates and as we know, in the spring time weather is always a factor. This proposal allows host schools flexibility to complete district tournaments by Saturday which is consistent with other sports - softball, volleyball, basketball, soccer. It also helps the NSAA avoid their immediate deadlines for program information for the state tournament by allowing more time for schools to get stats, records and information submitted with play concluding on Saturday.

Pros: Allows district host autonomy to schedule games as necessary based on host site facility, weather, or other factors. Meaning, a district host could finish games on Friday or Saturday if possible. Eliminates the need for Monday/Tuesday games unless of inclement weather. Consistent with other sports related to district finals ending on a Saturday. Potential of one less day of instruction time missed for remaining teams Potential for less travel time

Cons: Schools could be forced to make changes in their regular season schedule for week 44 (May 4-9, 2020).



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Class B District Baseball**

Author: Greg Lamberty

School: Bennington

NSAA District: 2

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Baseball

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek	X		
District 3	Cerny		X	
District 4	Keyser	X		
District 5	Kent		X	
District 6	Unzicker		X	
FAILED: 2-6				

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-05-01

Sections affected in Activities Manual: Page  
Pages 16-18

Article  
District Baseball

Section

Summary: District tournament dates will be May 8, 9, 11, and 12 (rain date). Class A: District tournaments for five teams will be held on Friday and Saturday of week 44. District tournaments for four teams will be held on Saturday of week 44. Rain out dates include: Monday & Tuesday of week 45. CLASS B: DISTRICT TOURNAMENTS FOR FIVE & SIX TEAMS WILL BE HELD ON FRIDAY AND SATURDAY OF WEEK 44. DISTRICT TOURNAMENTS FOR FOUR TEAMS WILL BE HELD ON SATURDAY OF WEEK 44. RAIN OUT DATES WILL BE MONDAY & TUESDAY OF WEEK 45.

Thursday of week 44 could also be considered as a potential district tournament date for Class B if the NSAA feels it is necessary for the tournament format.

Rationale: Proposal keeps the district baseball tournament format consistent with Class A & B. This past spring at least 3 Class B district baseball hosts requested permission to finish their district tournament on a Saturday. The NSAA denied all three requests citing "competitive integrity" as the primary reason to not allow tournaments to finish on Saturday. The following Monday the NSAA contacted the remaining schools and pushed them to complete games by any means necessary due to pending inclement weather. One district in particular was moved over an hour away (twice) after the host school's site became unplayable.

Additionally, there is a clause in the baseball manual that states: DISTRICT TOURNAMENT DIRECTORS HAVE THE RESPONSIBILITY TO PLAN AND RUN THEIR SINGLE ELIMINATION TOURNAMENT ACCORDING TO NSAA & NATIONAL FEDERATION BASEBALL RULES...

This proposal allows host schools flexibility to complete district tournaments by Saturday which is consistent with other sports - softball, volleyball, basketball, soccer. It also helps the NSAA avoid their immediate deadlines for program information for the state tournament by allowing more time for schools to get stats, records and information submitted with play concluding on Saturday.

Pros: Eliminates the need for Monday/Tuesday games unless of inclement weather. Provides flexibility to the tournament host/director. Maintains the "competitive integrity" of the tournament. Consistent with other sports related to district finals ending on a Saturday.

Cons: Could force schools to redo the last week of the regular season schedule. Travel time and missed class on Friday - possibly Thursday.



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Basketball District Final Times**

Author: Anita James

School: Alliance

NSAA District: 6

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Boys Basketball  
Girls Basketball

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-31

Sections affected in Activities Manual:	<u>Page</u> 16	<u>Article</u>	<u>Section</u>
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Summary: Dates of District Finals Games  
Class B Girls Saturday, February 22, 2020  
Classes C1, C2, D1, D2 Girls Friday, February 28, 2020  
Classes B Boys Saturday, February 29, 2020  
Classes C1, C2, D1, D2 Boys Saturday, February 29  
\*\*\*In Classes C1,C2,D1,D2 Boys ONLY, if the two teams can agree, they have the option of playing on either Monday, March 2, 2020 or Tuesday, March 3, 2020. The NSAA office must be notified of the decision by noon on Friday the day after the subdistrict finals. If neither team can agree or the office is not notified by noon on Friday, then the game will default to the date assigned above.

1. In Class B, the higher seeded team will host the district final game. Game time shall be 7:00 P.M. for night games, unless teams mutually agree to a different time. Other games may be played during the afternoon with the approval of the NSAA Executive Director and the mutual agreement of the competing schools. However, if both schools do not agree on the afternoon game, it shall be played at 7:00 P.M. If the visiting team is required to travel 120 miles or more to the game site, the traveling team shall have the choice of playing the game in the afternoon or evening. Game time of afternoon games will be 1:30 P.M., unless teams mutually agree to a different time. When two high schools located in the same city use the same facility for home basketball games, qualify for the basketball district final and are designated home teams on the same date, one school shall play in the afternoon and the other during the evening. The afternoon game shall not begin prior to 1:30 pm and the evening game shall not begin after 8:00 pm. These times may be adjusted for emergency situations.

2. In Classes C1, C2, D1 & D2: The district final games will be played at a centralized, neutral location as determined by the higher seed and agreed upon by both participating schools. If the two schools involved cannot agree on a location, The NSAA will select the site. As soon as these decisions are made, the NSAA office shall be notified.

Rationale: Establish game times for traveling schools modeled after football manual.

Pros: Avoid possibility of traveling teams paying for two motel nights. Helps AD's establish game times.

Cons:

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee		X	
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
<b>PASSED: 7-1</b>				



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Basketball Qualifying**

Author: Anita James

School: Alliance

NSAA District: 6

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Boys Basketball  
Girls Basketball

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-31

Sections affected in Activities Manual: Page 10 Article Section

Summary: Class B schools seeded 17-32 will be assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a sub district. The highest seeded team will host the sub-district game. Byes (highest seeded teams) will be used to fill the 32-team bracket. The winning team in each sub-district game will qualify for the sub-district final. If there are 24 or less teams in Class B the sub-district first round would not be played. The 9-16 seeded teams will host the sub-district finals. The winners of the sub-district game (or seeds 17-24) will be assigned on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a sub district final. The eight sub-district final winners will qualify for the district final to be hosted by seeds 1-8. The eight sub-district winners qualifying for the district final will be seeded 9-16 based on wild-card point averages through districts. The district final will be bracketed 1 v 16, 2 v 15, 3 v 14, 4 v 13, 5 v 12, 6 v 11, 7 v 10, 8 v 9. The 8 winners of the district final games will advance to the state championship tournament.

Rationale: Winners advance. Allows top seeded home court while early rounds take geography into account.

Pros: Gives top seeds home court advantage. Eliminates losing teams from advancing and hosting district finals. Eliminates top seeds facing each other in sub-districts.

Cons:

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker	X		
<b>FAILED: 1-7</b>				



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Sub-District Girls and Boys Basketball**

Author: Dave Hoxworth

School: Scottsbluff

NSAA District: 6

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Boys Basketball  
Girls Basketball

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2021-02-16

Sections affected in Activities Manual: Page 10 Article Section #3.

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker		X	
<b>FAILED: 0-8</b>				

Summary: Previous Legislation for Class B Sub-District and District Play #3. Class B schools are divided into eight sub-districts. The schools were assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a sub district. The highest seeded team will host the sub-district.  
a. The winning team in each sub-district will qualify for the district final.  
b. The next eight non-sub-district winners with the highest wild card point averages will qualify for the district final.  
c. The 16 teams qualifying for the district final will be placed on a 16-team bracket based on wild-card point averages through districts. The higher seeded team will host the district final game. The winner of the district final game will advance to the state championship tournament.

**New Proposal Summary**

1. Continue to seek ways to get the best 8 teams to the state tournament by eliminating Sub District Basketball.
2. Eliminate assigning teams to a district.
3. After the conclusion of the season, the highest seeded 16 teams will qualify for the District Final round.
4. 1-8 seeds will host the 9-16 seeds.
5. Winners of the 8 District Finals will advance to the state tournament.

Rationale: 1. Eliminate games that generally do not affect the 1-16 seeds that much.  
2. Keep kids in school and off the roads traveling for 2 nights.  
3. Eliminates games that typically have been played 3-4 times during the year.

Pros: Saves time, money, energy, resources.  
Rewards teams with their seed based on the quality of play throughout the season.  
Would ensure the strongest most consistent teams make the state tournament, after beating a quality (top 16) team.  
If a team is in a 3 to 4 team weak district, they still need to earn their way in the top 16. A weak district team will not have a spot.

Cons: NSAA will lose some money by not hosting Sub-Districts  
The team that earned the right to host the sub will lose some money for not hosting.  
A team that is on the 8/9 bubble at the conclusion of the regular season will not have the opportunity to possibly host.



**Proposal for Change in NSAA Rules and Regulations**

Title: Class C Sub-District Basketball

Author: Jenny Wagner

School: Centennial

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class A  Class B  Class C

Activities Affected: Girls and Boys Basketball

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 2020-2021 School Year

Sections affected: Page 14 Article Section

Summary: Classes C1 & C2 schools are divided into 12 sub-districts. The schools were assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a district. One of the participating schools in the district, that has requested to host, will host the sub-district games. If multiple schools in the sub-district put in to host then the NSAA would select the host. If no one offers to host in the sub-district, the NSAA will contact the highest seeded team to host until the host site is determined. If no school in the sub-district is willing to host, the NSAA will find a neutral site.

Rationale:

Pros: It will be easier to find workers for hosting events because your own team is playing. You would have larger crowds, especially from the home site. You have a site to play and don't have to search for someone else willing to host.

Cons:

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
PASSES: 8-0				





**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Basketball District Play at Home Sites Class C**

Author: Jenny Wagner

School: Centennial

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class C

Activities Affected: Boys Basketball  
Girls Basketball

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL** decrease a student's or coach's instruction time

Implementation date: 2019-09-23

Sections affected in Activities Manual: Page 10      Article Sub-District and District Information

Section Sub-District and District Assignments

		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee		<b>X</b>	
District 2	Reznicek	<b>X</b>		
District 3	Cerny		<b>X</b>	
District 4	Keyser	<b>X</b>		
District 5	Kent		<b>X</b>	
District 6	Unzicker	<b>X</b>		
<b>PASSES: 5-3</b>				

Summary: Classes C1 & C2 schools are divided into 12 sub-districts. The schools were assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a district. Sub-district games will be played at a centralized, neutral location.

- a. The winning team in each sub-district will qualify for the district final.
- b. The next four non-sub-district winners with the highest wild card point averages will qualify for the district final.
- c. The 16 teams qualifying for the district final will be placed on a 16-team bracket based on wild-card point averages through sub-districts. The higher seeded team will host the district final match unless the two schools are 120 miles apart then a neutral site will be used. If the higher seed cannot host, the two schools will agree upon a site for the district final. If the two schools involved cannot agree; the NSAA will select the site. The winner of the district final match will advance to the state championship.

Rationale: In the last few years, at times it has been difficult to find a neutral site that is willing to host the district final match so teams are sometimes having to travel even farther than a centralized location to be able to play on a neutral site. Due to the difficulty of finding a site, some schools host multiple games in one day, so you aren't always able to get a choice of the your desired time to play. Schools/teams/parents are used to traveling longer distances than in the past, so travel is not as much of a concern as it was in the past.

Pros: You would have larger crowds, especially from the home site. You have a site to play and don't have to search for someone else willing to host.

Cons: Lower seeded team has to travel greater distances. If boys game is played on Monday or Tuesday, it could cut into instructional time.



**Proposal for Change in NSAA Rules and Regulations**

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser	X		
District 5	Kent		X	
District 6	Unzicker		X	
FAILED: 1-7				

Title: Class C Sub-District/District Basketball - Girls and Boys

Author: Dennis Dolliver

School: Wayne

NSAA District: 3

Proposal for: Activities Manual

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Girls and Boys Basketball

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 2020-21 School Year

Sections affected: Page 14 Article Section

Summary: Classes C1, C2, D1 & D2 schools are divided into 12 sub-districts. The schools were assigned to subdistricts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a district. The highest seeded volleyball team in each sub-district shall host that particular sub-district. If the school declines to host the second seed will host. This process will continue until a school in the sub-district agrees to host.

- The winning team in each sub-district will qualify for the district final.
- The next four non-sub-district winners with the highest wild card point averages will qualify for the district final.
- The 16 teams qualifying for the district final will be placed on a 16-team bracket based on wild-card point averages through sub-districts. District final games will be played at the highest seeded team in each bracket.

Rationale: This will eliminate the issue of finding a home site for sub-districts - this has been an issue. Schools do not want to host when their teams are playing in another sub-district.

Pros: Highest seeded team in a sub-district/district hosting is already established in Class A and B. Highest seeded team hosting is done in many of the current sports in NSAA - Football, Track, CC, Golf, One-Act, Wrestling, Softball, Baseball, Soccer - increase in gates when hosted at home.

Cons: Not a neutral site. Increase travel for the traveling team(s) - overall travel could/would be less.



**Proposal for Change in NSAA Rules and Regulations**

Title: Class Caucus Designation

Author: Greg Conn

School: Wausa

NSAA District: 3

Proposal for: Approved Ruling

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected:

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 2020-21 School Year

Sections affected: Page 7 Article 1 Section 5.4.5

Summary: In Classes A, B, C, and D, schools are assigned Caucus Classifications based on the member school's classification in Track & Field.

Revision for all classes. Schools who are in a different sport specific class outside of their Caucus Classification should be able to vote on Caucus proposals that would directly affect that sport.

Rationale: This proposal would give a true representation on sport specific proposals. Also, in the lower classes, several member schools are in different sport specific classes other than their Caucus affiliation.

Pros:

Cons:

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker		X	
FAILED: 0-8				



**Proposal for Change in NSAA Rules and Regulations**

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker	X		
FAILED: 3-5				

Title: Cross Country District Seeding

Author: Dennis Mitchell

School: Omaha South

NSAA District: 2

Proposal for: Activities Manual

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Girls and Boys Cross Country

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: Fall 2020

Sections affected: Page 10 Article Section

Summary: Would delete current district seeding method and replace it with the following:

One site will host four districts each year.  
 The girls will be placed in four districts using the serpentine method based on the girls' total time rankings.  
 The boys will be placed in four districts using the serpentine method based on the boys' total time rankings.

Rationale:

Pros: We are looking to make qualifying for state cross country as fair as possible for boys and girls and not modify serpentine based off of whether it is a girl/even or boy/odd year.

Cons: May have longer wait in between boys and girls races from same team.



**Proposal for Change in NSAA Rules and Regulations**

Title: Class A Cross Country District Seeding and Host Site

Author: Ben Ries

School: Norfolk

NSAA District: 3

Proposal for: Activities Manual

Classes Affected: Class A  Class B  Class C

Activities Affected: Girls and Boys Cross Country

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 2020-21 School Year

Sections affected: Page Article Section

Summary: Total time rankings will be used through Saturday of Week 13.  
 One Class A district cross country site will be assigned by NSAA (8 races).  
 Girls will be assigned to 4 districts using serpentine according to total time rankings.  
 Boys will be assigned to 4 districts using serpentine according to total time rankings.

Rationale:

Pros: Teams assigned according to their own total time ranking each year (as opposed to opposite gender).  
 Schools with single head cross country coach will have both teams at one site.  
 Counting total team times through Week #13 may allow for more accurate seeding.

Cons: 8 races at one site means the boys team may run 1st and the girls team could run last (vice versa).

		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee		<b>X</b>	
District 2	Reznicek	<b>X</b>		
District 3	Cerny	<b>X</b>		
District 4	Keyser	<b>X</b>		
District 5	Kent		<b>X</b>	
District 6	Unzicker	<b>X</b>		
PASSED: 6-2				



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Cross Country team classification balance proposal**

Author: Brad Nelson

School: Axtell

NSAA District: 5

Proposal for: Activities Manual

Classes Affected: Class C  
Class D

Activities Affected: Boys Cross-Country  
Girls Cross-Country

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-05-01

Sections affected in	Page	Article	Section
Activities Manual:	9	3.5.2	4
	14	8	2
	14	8	3
	14	8	4
	14	8	1.b

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
<b>PASSED: 5-3</b>				

Summary: The number of teams in Class C will increase from 44 to 60 and the number of districts will increase from 4 to 5. Subsequently, the number of class D teams will decrease from 124 to 108, however, the number of districts will remain the same. Class D scoring will go from the top 4 runners to the top 3 runners, and a team will now consist of 5 athletes instead of 6.

Rationale: Currently, Class D represents 54% of all Cross Country programs in the state of Nebraska. Of the 128 schools across the state, 73 boys teams and 57 girls make up Class D. This disparity continues to create lopsided district placements, as some districts consist of 15 teams, while others only have 9 on the boys side. This proposal will classify schools that are typically Class C into a more natural alignment ( in comparison to other sports), as well as, increasing the number of complete/competitive teams in Class D. Changing the number of runners that make up a team to 3, will allow approximately 13 more girls' teams.

Pros: More schools will have complete boys and girls teams.  
Districts will be more balanced.  
Both classes will be more competitive.  
No cost to the NSAA or member schools.

Cons: Teams with larger numbers out for Cross Country may lose depth points.



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **8 Man Football Playoffs**

Author: Casey Loomis

School: Pleasanton

NSAA District: 4

Proposal for: Activities Manual

Classes Affected: Class D

Activities Affected: Football

This proposal: **WILL** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-07-05

Sections affected in Activities Manual:	<u>Page</u> 50 53	<u>Article</u>	<u>Section</u> CLASS D1 FOOTBALL PLAY-OFFS CLASS D2 FOOTBALL PLAY-OFFS
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Summary: Proposal/Changes are in CAPS..

Beginning with the school located the farthest west; schools to the east will be added until the pre-determined number of schools for each district is reached. North and South distance will also be considered. The 10 (D1) and 9(D2) district champions and the 22(D1) and 23(D2) teams with the highest regular season point average that did not finish as district champions will qualify for SUB-STATE, making a total of 32 teams. The 32 qualifying teams will be placed on two 16 team brackets. Beginning with the school located the farthest west; schools to the east will be added until the pre-determined number of schools (16) for each bracket is reached. North and South distance will not be considered.

The 16 teams on each bracket will be seeded 1 through 16 by the point system and the point system tiebreaker (1 vs 16, 9 vs 8, 5 vs 12, 13 vs 4, 3 vs 14, 11 vs 6, 7 vs 10, 15 vs 2).

THE 16 SUB-STATE ROUND WINNING TEAMS WILL QUALIFY FOR THE PLAY-OFFS AND BE RE-SEEDDED 1 THROUGH 16 BY THE REGULAR SEASON POINT SYSTEM AND THE POINT SYSTEM TIEBREAKER (1 vs 16, 9 vs 8, 5 vs 12, 13 vs 4, 3 vs 14, 11 vs 6, 7 vs 10, 15 vs 2).

Rationale: With a Sub-state formatted round it will allow all teams an equal opportunity to qualify for the playoffs. The only difference will be they will have to win to get into the playoffs much like we do in volleyball and basketball. With this format teams that do not have great records due to a hard schedule or an injury can still have the opportunity to make the playoffs by winning their Sub-State contest. Using the west to east format will keep the Sub-State games geographically based, then once the playoffs begin teams will play each other based off of points not demographics. Eliminating the west to east format for the playoffs would provide an opportunity for the best teams to play each other in the state championship contest, not a west vs. east contest. With the new playoff schedule coming into play for the 2020-2021 season the Sub-State contest could be played on Thursday of NSAA Week 16 and the playoff games would be played on Friday so students athletes would not have school the following day to accommodate travel times. This proposal would make it so classes D1 and D2 mirror all the other classes in the NSAA with their football playoff format and qualifying 16 teams rather than 32.

Pros: - Playoffs would not be based on demographics, eastern and western schools would be matched up during the playoffs.  
 - Better matchups for the state playoff and championship game.

Cons: - Further travel distances and times for participating schools.

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent		X	
District 6	Unzicker	X		
<b>PASSED: 7-1</b>				







### Proposal for Change in NSAA Rules and Regulations

Title: Modified Scoring for Class A Girls and Boys Golf

Author: Ben Ries

School: Norfolk

NSAA District: 3

Proposal for: Activities Manual

Classes Affected: Class A  Class B  Class C

Activities Affected: Girls and Boys Golf

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 2020-21 School Year

Sections affected: Page Article Section

**Summary:** During the regular season, District Tournaments and State Tournaments, A player's score for each hole will be capped at 10 strokes (a circle 10). Once a participant reaches 11 strokes or more the participant has the option to pick up their ball, wait for the others to finish the hole and then move on to the next hole to continue play. The player who "picks up" their ball will be able to continue their round but will be disqualified from the meet and their score will not be used to earn a medal during the meet or for the team score. (Ex. If a team has four golfers entered in the meet and one of the golfers "picks up" the team is disqualified from the team competition.)

During the regular season, any player who "picks up" and takes a circle 10 will not be able to have their score used in the scoring differential as submitted to the NSAA.

**Rationale:** The need to hole out on every hole in stroke play can have at least two downsides: (1) it often leads to a slow pace of play, and (2) it may discourage golfers to the point where they want to walk off the course and quit. Using a Maximum Score is an alternative form of play that addresses both concerns, by allowing a player to "pick up" when he or she scores at or above the maximum and by capping the player's score for any hole at the maximum. The Maximum Score is unlikely to be used for elite or more experienced players but it may be beneficial for golfers who are beginners or golfers who are less skilled or experienced. The goal is to provide all golfers with a positive experience which will encourage all players to stick to the game.

**Pros:** Increases the pace the play.  
 Consistency on the golf course for all golfers.  
 May help players to improve their skills and reduce mental anguish.

**Cons:**

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
PASSED: 8-0				



### Proposal for Change in NSAA Rules and Regulations

Title: Modified Scoring for All Class Girls and Boys Golf

Author: Ben Ries

School: Norfolk

NSAA District: 3

Proposal for: Activities Manual

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Girls and Boys Golf

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 2020-21 School Year

Sections affected: Page Article Section

**Summary:** During the regular season, District Tournaments and State Tournaments, A player's score for each hole will be capped at 10 strokes (a circle 10). Once a participant reaches 11 strokes or more the participant has the option to pick up their ball, wait for the others to finish the hole and then move on to the next hole to continue play. The player who "picks up" their ball will be able to continue their round but will be disqualified from the meet and their score will not be used to earn a medal during the meet or for the team score. (Ex. If a team has four golfers entered in the meet and one of the golfers "picks up" the team is disqualified from the team competition.)

During the regular season, any player who "picks up" and takes a circle 10 will not be able to have their score used in the scoring differential as submitted to the NSAA.

**Rationale:** The need to hole out on every hole in stroke play can have at least two downsides: (1) it often leads to a slow pace of play, and (2) it may discourage golfers to the point where they want to walk off the course and quit. Using a Maximum Score is an alternative form of play that addresses both concerns, by allowing a player to "pick up" when he or she scores at or above the maximum and by capping the player's score for any hole at the maximum. The Maximum Score is unlikely to be used for elite or more experienced players but it may be beneficial for golfers who are beginners or golfers who are less skilled or experienced. The goal is to provide all golfers with a positive experience which will encourage all players to stick to the game.

**Pros:** Increases the pace the play.  
 Consistency on the golf course for all golfers.  
 May help players to improve their skills and reduce mental anguish.

**Cons:**

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
PASSED: 8-0				



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **State Golf Inclement Weather**

Author: Mark Armstrong  
 School: Lincoln Southwest  
 NSAA District: 1

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
<b>PASSED: 8-0</b>				

Proposal for: Activities Manual

Classes Affected: Class A

Activities Affected: Boys Golf  
Girls Golf

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-01

Sections affected in Activities Manual: Page 18      Article      Section NSAA State Golf Championships

Summary: Inclement Weather State Championships  
 4. If weather or golf course conditions impact the beginning or continuation of the event, the following policy will be employed:  
 a. If play is started but not finished by all players in the field, then Round 1 will be completed on Day 2, followed by 18 holes, started either shotgun or tee times, in order to compete the 36 hole total.  
 b. If no play happens on Day 1, then Day 2 will consist of 36 holes, with starting format to be determined by the NSAA.  
 c. If option b cannot be completed on Day 2, the tournament will be reduced to 18 holes, with starting format to be determined by the NSAA.

Rationale: In order to protect the integrity of the State Golf Championships, every attempt should be made to complete a 36 hole tournament.

Pros:  
 1. This allows the tournament to be completed in the original two days.  
 2. Allows the tournament to be completed with the maximum number of holes potentially be played.

Cons: Can make for a long day of competition for the athletes.



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **State Golf Inclement Weather**

Author: Tyler Herman

School: York

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Boys Golf

Girls Golf

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-01

Sections affected in Activities Manual: Page 18      Article      Section NSAA State Golf Championships

Summary: Inclement Weather State Championships  
 4. If weather or golf course conditions impact the beginning or continuation of the event, the following policy will be employed:  
 a. If play is started but not finished by all players in the field, then Round 1 will be completed on Day 2, followed by 18 holes, started either shotgun or tee times, in order to compete the 36 hole total.  
 b. If no play happens on Day 1, then Day 2 will consist of 36 holes, with starting format to be determined by the NSAA.  
 c. If option b cannot be completed on Day 2, the tournament will be reduced to 18 holes, with starting format to be determined by the NSAA.

Rationale: In order to protect the integrity of the State Golf Championships, every attempt should be made to complete a 36 hole tournament.

Pros:  
 1. This allows the tournament to be completed in the original two days.  
 2. Allows the tournament to be completed with the maximum number of holes potentially be played.

Cons: Can make for a long day of competition for the athletes.

		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee	<b>X</b>		
District 2	Reznicek	<b>X</b>		
District 3	Cerny	<b>X</b>		
District 4	Keyser	<b>X</b>		
District 5	Kent	<b>X</b>		
District 6	Unzicker	<b>X</b>		
<b>PASSED: 8-0</b>				



**Proposal for Change in NSAA Rules and Regulations**

Title: Play Production District Assignments Process - Classes B, C1, C2, D1 & D2

Author: Jack Tarr

School: Malcolm

NSAA District: 1

Proposal for: Activities Manual  Constitution & Bylaws

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Play Production

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 8/1/2020

Sections affected: Page 8 Article Section Activities Manual

Summary: In Classes B, C1, C2, D1, D2, the six districts will be split into east and west areas. Then, the top 2 schools from the respective districts will be shuffled to avoid being in the same district in subsequent years.

For example, the B1 district would include the Champion from the B1 district the previous year and the Runner Up from either the B3 or B2 district the previous year based on a random draw.

**Play Production Pairing Model**

	East			West		
<b>Current Year</b>	B1	B2	B3	B4	B5	B6
<b>Previous Year</b>	B1C	B2C	B3C	B4C	B5C	B6C
<b>Random Draw</b>	B3R or B2R	B1R or B3R	B2R or B1R	B6R or B5R	B4R or B6R	B5R or B4R
<b>Rest of district</b>	Geography	Geography	Geography	Geography	Geography	Geography

Rationale:

Pros: This system would ensure that the same two teams do not compete in the same district year after year.

Cons: Some member schools could incur greater costs due to more travel; however, those costs would be limited to a small number of schools.

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker	X		
PASSED: 5-3				



**Proposal for Change in NSAA Rules and Regulations**

Title: District Play Production Post Performance Awards

Author: Kevin Simmerman

School: Lincoln North Star

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Play Production

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 8/1/2020

Sections affected: Page 11 Article Section Activities Manual

Summary: 2A. AT THE CONCLUSION OF EACH PERFORMANCE, EACH JUDGE SHALL TURN IN A LIST OF OUTSTANDING PERFORMERS. EACH NOMINATED PERFORMER WILL RECEIVE A CERTIFICATE AND NAME RECOGNITION DURING THE AWARD CEREMONY. ENSEMBLE PERFORMANCES SHALL NOT BE RECOGNIZED FOR OUTSTANDING PERFORMANCE.

Rationale: This is already current practice at the local levels.

Pros: The addition of the awards wording will keep the awards ceremony consistent throughout each district as the actual process is not listed in our bylaws nor in our manual.

Cons: Recognizing each individually nominated performer will add some additional time to the awards ceremony however, conference and other play festivals makes this type of recognition with very little disruption to their schedule.

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
PASSED: 6-2				



## Proposal for Change in NSAA Rules and Regulations

Title: State Play Production Post Performance Awards

Author: Kevin Simmerman

School: Lincoln North Star

NSAA District: 1

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
PASSED: 8-0				

Proposal for:      Activities Manual       Constitution & Bylaws

Classes Affected:      Class A       Class B       Class C       Class D

Activities Affected: Play Production

This proposal:      Increase cost to school?       Increase cost to the NSAA?   
                          Increase travel for participating schools?       Decrease student's or coach's instruction time?

Implementation Date: 8/1/2020

Sections affected:      Page 14      Article      Section Activities Manual

Summary: AWARDS

- 2A. EACH JUDGE SHALL NOMINATE UP TO FIVE STUDENTS FROM EACH PRODUCTION FOR AN OUTSTANDING PERFORMER AWARD.
- 2B. AT THE CONCLUSION OF THE JUDGING, AND ONLY AFTER ALL BALLOTS HAVE BEEN TURNED IN, THE JUDGES SHALL RECEIVE A LIST OF ALL NOMINATED PERFORMERS AND CONFER TO DETERMINE AN OUTSTANDING MALE AND FEMALE PERFORMER.
- 2C. THE AWARDS SHALL BE PRESENTED AT THE AWARDS CEREMONY.

3. Certificate will be awarded to each student for an outstanding performance. Ensemble performances will be not recognized for outstanding performance. EACH NOMINATED STUDENT WILL RECEIVE THEIR CERTIFICATE AND HAVE THEIR NAME READ DURING THE AWARDS CEREMONY.

- Rationale: 1. The addition of the awards wording will keep the awards ceremony consistent from year to year.
2. The process has altered over time, and it is the request of the NSCTA voting body that the wording be added for consistency. Allowing our performers to be recognized at the state level provides our competitors the opportunity to be rewarded with the same style of recognition as many of our other activities. In addition, names being read will not cause the tournament to run too late into the day. It can be taken care of efficiently as is the current practice at the conference and district levels.

Pros: 3. The NSCTA governing body wishes to have the judges confer after ballots are turned in. In recent years, judges have voted based upon a set of criteria that seems to fluctuate from year-to-year. This change will help ensure consistency in procedure, and the ability to confer upon the list provides the best opportunity to select the most deserving students for this award.

Cons: Recognizing each nominated performer will add time to the awards ceremony. But, conference & other festivals make this type of recognition w/ little disruption to the schedule. The concern has been that this will lengthen awards. If a list of names was posted prior to awards & students came to the stage at once, certificates could be awarded quickly. District contests recognize multiple performers from each show & the awards runs smoothly.



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Class B Sub-District Soccer**

Author: Brad McMillan

School: Waverly

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Boys Soccer  
Girls Soccer

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2021-05-01

Sections affected in Activities Manual:	<u>Page</u> 22-23	<u>Article</u> Class B Districts	<u>Section</u>
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		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
PASSED: 8-0				

Summary: Class B schools will be placed into eight SUB-districts composed of boys' teams and eight SUB-districts composed of girls' teams. Both the boys' and the girls' SUB-districts will be composed of either four-team SUB-districts or five-team SUB-districts. The winner of each SUB-district will qualify for the district final round. The schools will be assigned to SUB-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south directions will be used in some cases to decrease the distance between the schools within a SUB-district. The highest seeded team will be given first choice to host the SUB-district. Class B sub-districts will be SATURDAY OF WEEK 43, Monday & Tuesday of week 44. The district final will be Saturday of week 44.

- The winning team in each sub-district will qualify for the district final round.
- Eight additional teams will qualify on the basis of the wild card selection procedure.
- Sixteen teams will be seeded according to NSAA wild card points and play a district final game at the highest seed. The eight winners of the district final match will advance to the state tournament.
- The wild card point system and tie breaker will be used to seed the 16 teams qualifying for the district final.
- The 8 remaining teams after the district final round will be reseeded for the state tournament.

Rationale: The current Class B format for sub-districts is stated as Monday, Tuesday, Wednesday & Thursday. The NSAA prohibits a 3-consecutive day tournament format & also does not allow teams to play 2 matches in one day for soccer which means that Thursday must be used in 5-team districts. This results in a quick turnaround for travel with the district final as well as possible facility conflicts for schools who are hosting district finals.

Moving the opening round up to a Saturday would likely eliminate the need for Wednesday or Thursday thus allowing for sub-districts to be completed by Tuesday and in turn allow for travel and preparation for schools participating in the district finals.

This type of format would be consistent with timelines for basketball and volleyball.

Pros: Eliminates late planning for travel and facility conflicts. Becomes consistent with timelines for volleyball & basketball. Eliminates one day of conflict with loss of school time.

Cons: Facility conflicts for the opening round of Sub-district. 2 schools still may need to travel to a neutral site. Will impact current regular season schedules.





**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Class B Sub-District Softball**

Author: Brad McMillan

School: Waverly

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Softball

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-09-23

Sections affected in Activities Manual: Page 16-17      Article Class B Sub-district Assignments      Section

Summary: Class B sub-district assignments are divided into ten (10) groups, are based solely on geographic location starting west and moving east. All sub-districts would be four (4) teams if the total number of class B teams is divisible by four (4). If the total number of teams is not divisible by four (4), then sub-districts of five (5) teams would be created for extra teams over that number divisible by four (4). The five (5) team sub-districts would be the teams that are furthest east. Class B sub-districts would be SINGLE ELIMINATION with the winner qualifying for districts. The highest seeded team in each sub-district will be offered the opportunity to host.

Class B district championship assignments will consist of ten (10) sub-district champions and the six (6) teams that did not win a sub-district with the highest wildcard point averages after sub-district play is complete. The district finals will be a one day, best of three (3) series with the highest seed hosting the district final unless they choose not to host. The district final will be played on Friday or SATURDAY of Week 14.

District Dates: Class B - Sub-district would be Monday of Week 14 with Tuesday as a rain date. District finals played on Friday OR SATURDAY of Week 14.

Rationale: The new format is consistent with other sports - volleyball, basketball & soccer. However, the double elimination format in the sub-district allows for teams to lose three times before being eliminated. The double elimination in the sub-district also creates an additional day of travel and lengthens the amount of instructional time missed by students and coaches. With district finals currently scheduled for Friday there is the chance that inclement weather could not allow district finals to not be released until Wednesday or possibly Thursday which puts pressure on schools to plan and communicate with all parties involved.

A single-elimination sub-district format lessens the amount of travel and missed instructional time. It also allows schools to host the sub-district games - 3 games total in one evening at their facility regardless of whether or not they have access to more than one field.

Pros: Eliminates additional travel for sub-district play. Creates 1-day sub-district format. More consistent with what is done in other sports. Less pressure on facilities. More time for district final planning and preparation.

Cons: Cuts down the number of losses a team could suffer in post-season play.

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp	X		
District 2	Lee		X	
District 2	Reznicek	X		
District 3	Cerny		X	
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker		X	
FAILED: 4-4				



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **STATE QUALIFICATION FOR CLASS C**

Author: Marty Hingst

School: Milford

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class C

Activities Affected: Softball

This proposal: **WILL** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL** increase travel for participating schools  
**WILL** decrease a student's or coach's instruction time

Implementation date: 2020-08-30

Sections affected in Activities Manual:	<u>Page</u> Softball Manual	<u>Article</u> DISTRICT AND STATE CHAMPIONSHIPS	<u>Section</u> DISTRICT AND STATE CHAMPIONSHIPS
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		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp		<b>X</b>	
District 2	Lee	<b>X</b>		
District 2	Reznicek	<b>X</b>		
District 3	Cerny		<b>X</b>	
District 4	Keyser	<b>X</b>		
District 5	Kent	<b>X</b>		
District 6	Unzicker		<b>X</b>	
<b>PASSED: 5-3</b>				

Summary: Class C sub-district assignments are divided into ten (10) groups, are based solely on geographic location starting west and moving east. All sub-districts would be four (4) teams if the total number of class C teams is divisible by four (4). If the total number of teams is not divisible by four (4), then sub-districts of five (5) teams would be created for extra teams over that number divisible by four (4). The five (5) team sub-districts would be the teams that are furthest east.

Class C sub-districts will be **single** elimination with the winner qualifying for districts. The highest seed will be the host unless they choose not to host. Class C district championship assignments will consist of the ten (10) sub-district champions and the six (6) teams (that did not win a sub-district) with the highest wildcard point averages following sub-districts. The districts will be a one day, best of three (3) series with the higher seed hosting the district unless they choose not to host. Pairings for districts will be based on wildcard point averages following sub-districts (1 v 16, 2 v 15, 3 v 14, 4 v 13, 5 v 12, 6 v 11, 7 v 10, 8 v 9).

Games through the Tuesday (Date) before sub-districts will be counted for seeding sub-districts with the seeding announced on Thursday (Date) . In all district & sub-district competition, the highest seeded team will be the home team for first-round games. Teams receiving first-round byes shall be the home team for their first tournament game. The remaining home teams will be determined by a coin flip.

During the Class C district championship best of three series, the higher seed will be the home team in game one (1), the lower seed will be the home team in game two (2), and the higher seed will be the home team in the if necessary, game three (3).

Rationale: More uniform system across the board, B and C will be alike. This system has a better chance to get rid of stacked districts and should ensure the best 8 teams qualify. Plus you must win to get to state.

Pros: Stacked Districts with multiple top 8 teams have an even distribution.

Cons: More travel, Additional time one the road.



### Proposal for Change in NSAA Rules and Regulations

Title: Speech District Assignments Process - Classes B, C1, C2, D1 & D2

Author: Jack Tarr

School: Malcolm

NSAA District: 1

Proposal for: Activities Manual  Constitution & Bylaws

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Speech

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 8/1/2020

Sections affected: Page 16 Article Section Activities Manual

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker	X		
Passed: 6-2				

Summary: 3. In Classes B, C1, C2, D1, and D2, the top 6 schools from the previous year's state tournament will be placed into separate districts. The remainder of the schools will be assigned based on geographic location. Available sites and facilities will also be considered.

a. Beginning with the school located the farthest west; schools to the east added until the predetermined number of schools that are to compose a district is reached. Schools located to the north and south may be selected if total travel distance to a tournament site can be decreased. This sequence continues until all schools assigned to districts.

b. In the event of a tie among any of the top six teams (at state), tied teams will be placed into districts by random draw with geographic consideration.

c. A school that changes classification from one year to the next would be excluded from the seeding process.

Rationale: This proposal will help the competitive equity in lieu of a wildcard to prevent top teams from competing against each other in district competition.

Pros: This will also strengthen the depth of the state contest, and this is comparable to the Super State system utilized in sports.

Cons: Some member schools could incur greater costs due to more travel; however, those costs would be limited to a small number of schools.



### Proposal for Change in NSAA Rules and Regulations

Title: State Speech - 3 Preliminary Rounds

Author: Jack Tarr

School: Malcolm

NSAA District: 1

Proposal for: Activities Manual  Constitution & Bylaws

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Speech

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 8/1/2020

Sections affected: Page 16 Article Section Activities Manual

Summary: In all classes, preliminary performances will be presented three times, each time before one judge.

Rationale: This makes the number of performances at state consistent throughout classes.

Pros: This mitigates the impact that one judge can have upon a performer because the performer will have multiple opportunities in front of multiple judges. In Class A, this has been effective to get the most consistent performers to the state final round.

Cons: An additional cost would be incurred by having more rounds.

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent		X	
District 6	Unzicker	X		
PASSED: 7-1				



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Class B Tennis seeding**

Author: Neal Randel

School: Beatrice

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Boys Tennis  
Girls Tennis

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-01-01

Sections affected in Activities Manual: Page  
13, "Seeding"

Article

Section

		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee	<b>X</b>		
District 2	Reznicek	<b>X</b>		
District 3	Cerny	<b>X</b>		
District 4	Keyser	<b>X</b>		
District 5	Kent	<b>X</b>		
District 6	Unzicker		<b>X</b>	
<b>PASSED: 7-1</b>				

Summary: We would propose a seeding process change for Class B Tennis. The current process states as follows..."TWELVE players MAY be seeded in each of the four divisions". The remaining players will be entered into a blind draw. Instead of a blind draw, we are proposing the use of winning percentages to fill in the rest of the draw. See below for the premise of seeding from The State Tennis Manual.

You would only consider the winning percentage from the division the player(s) enter. Example: If they are a #2 doubles team, you would not consider any matches played outside #2 doubles.

Rationale: Here is the premise of seeding from The State Tennis Manual "The purpose of seeding is to separate top players from meeting each other in early rounds of a tournament. Evidence of potential for success underlies all seeding. This evidence consists of the following items or any other criteria that will help in evaluating the potential the player has for winning the tournament". A winning percentage is evidence of potential for success! If the purpose of seeding is to separate top players, we need to make this small change to our seeding procedure. There are many times when players that are being considered for a top 12 seed, end up drawing each other in the 1st round.

Pros: Winning percentages would spread out the teams in a fairer/consistent tournament structure. This would ensure that we get an accurate representation of a player's or doubles team's performance during the season.

Cons:





**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Scoring Format Day 1 of State Tennis**

Author: Ryan Hogue

School: Kearney

NSAA District: 4

Proposal for: Activities Manual

Classes Affected: Class A  
Class B

Activities Affected: Boys Tennis  
Girls Tennis

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2019-10-01

Sections affected in Activities Manual:	<u>Page</u> 11	<u>Article</u> State Tennis	<u>Section</u> Format
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Summary: Proposed Change:

All main draw matches on the first day of the state tournament will be full 2 out of 3 sets when play can be held outdoors.

On the first day of the tournament, if the matches are moved indoors, they will be played on the basis of two out of three sets with a match tiebreaker (10 point) played in lieu of the 3rd set. Each set will be regular scoring. This format will be used on a per round basis. If play can go back outside, the next round will return to full 2 out of 3 sets.

The proposal was brought forward by the district representatives at the NSAA sports meetings held during the NCA coaches' clinic in July of 2014 and then voted on and passed through the NSAA legislative process the subsequent year. We are bringing this proposal forward again as the scoring format was changed without notice in 2018. The NSAA has informed coaches that if we want it changed back to the scoring format that has been used for 40+ years we must go through the legislative process again, thus the reason for this proposal.

Rationale: Rationale: Playing full 2 out of 3 sets has been the scoring format for 40+ years, providing a very competitive atmosphere. It also allows the athletes to play a full match on the biggest stage of the season in a single elimination tournament. If there is inclement weather and matches need to be moved indoors on fewer courts the scoring format would revert to inclement weather scoring format.

The change from no-ad scoring to a match tiebreaker in lieu of a 3rd set will continue to serve the purpose of expediting the state tournament if it needs to be moved indoors while allowing the players to play a scoring format that is more widely utilized. The no-ad format is rarely used in competitive play, whereas the match tiebreaker is a commonly used scoring format during the season and off-season play. Additionally, the scoring format should not be decided for the entire day because of inclement weather at the beginning of the tournament. This still gives the tournament director the flexibility to shorten the length of matches by using the alternate scoring format if the weather warrants.

Pros: Reverts scoring format back to what has been used at state for over 40 years.

Cons:

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny		X	
District 4	Keyser	X		
District 5	Kent		X	
District 6	Unzicker		X	
FAILED: 3-5				



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **State Track Qualifying for Class B**

Author: Mike Brockhaus

School: Sidney

NSAA District: 6

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Boys Track  
Girls Track

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker	X		
FAILED: 1-7				

This proposal: **WILL** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2021-02-01

Sections affected in Activities Manual: Page  
Page 16 of the Track and Field Manual

Article                      Section

Summary: \*\*\*\*\*CURRENT\*\*\*\*\*Class B. There will be six Class B district meets.  
 a. The winners of the first three places in each individual running event will qualify for the state meet, plus the next 6 fastest times of the non-qualifiers, regardless of place. There shall be a maximum of 24 qualifiers. If there is a tie for the last qualifying spot, none of those tied shall qualify.  
 b. In the field events, the first three places shall qualify for the state meet.  
 c. The winners of first and second places in the relay events qualify for the state meet, plus the four fastest times of the non-qualifiers regardless of place, with a maximum of 16 relay teams qualifying. If there is a tie for the last qualifying spot, none of those tied shall qualify.  
 d. Athletes placing first, second, or third must have cleared 9' 6" or higher to qualify in the boys' pole vault, and 6' 6" or higher in the girls' pole vault.  
 e. Regardless of place is to mean that in relay events, any team who finished 3rd – 6 th in their respective district meet could qualify for the state track meet if their time is one of the four fastest times of the non-qualifiers from all districts submitted. It would not matter what place in their respective district they finished, but that the time was one of the four fastest of the non-qualifiers.  
 f. Regardless of place would mean in the individual running events with preliminaries and finals, the next 6 fastest times of the non-qualifiers may come from "finals" competition only. This means in the events with preliminaries and finals, 4th -8 th place could qualify for the state track meet if their district finals time was one of the next 6 fastest times of the non-qualifiers from all districts submitted. In the individual running events that are run as "finals only", 4 th -9 th place could qualify for the state track meet if their district finals time was one of the next 6 fastest times of the non-qualifiers from all districts submitted. It would not matter what place in their respective district they finished, but that the time was one of the four fastest of the nonqualifiers.

\*\*\*\*Proposal 3#\*\*\*\*Class B. There will be six Class B district meets.  
 a. The winners of the first three places in each individual running event will qualify for the state meet, plus the next 6 fastest times of the non-qualifiers, regardless of place. There shall be a maximum of 24 qualifiers. If there is a tie for the last qualifying spot, none of those tied shall qualify.  
 b. In the field events, the first two places shall qualify for the state meet, plus the next 12 best marks of non-qualifiers, regardless of place. There shall be a maximum of 24 qualifiers. If there is a tie for the last spot, all those tied shall qualify.  
 c. The winners of first and second places in the relay events qualify for the state meet, plus the four fastest times of the non-qualifiers regardless of place, with a maximum of 16 relay teams qualifying. If there is a tie for the last qualifying spot, none of those tied shall qualify.  
 d. Athletes placing first or second must have cleared 9' 6" or higher to qualify in the boys' pole vault, and 6' 6" or higher in the girls' pole vault.  
 e. Regardless of place is to mean that in relay events, any team who finished 3rd – 6 th in their respective district meet could qualify for the state track meet if their time is one of the four fastest times of the non-qualifiers from all districts submitted. It would not matter what place in their respective district they finished, but that the time was one of the four fastest of the non-qualifiers.  
 f. Regardless of place would mean in the individual running events with preliminaries and finals, the next 6 fastest times of the non-qualifiers may come from "finals" competition only. This means in the events with preliminaries and finals, 4th -8 th place could qualify for the state track meet if their district finals time was one of the next 6 fastest times of the non-qualifiers from all districts submitted. In the individual running events that are run as "finals only", 4 th -9 th place could qualify for the state track meet if their district finals time was one of the next 6 fastest times of the non-qualifiers from all districts submitted. It would not matter what place in their respective district they finished, but that the time was one of the four fastest of the nonqualifiers.

Rationale: \*\*\*\*\*Rationale\*\*\*\*\*We have made the change in other sports to so that the goal is to get the best participants to state. In years past, several athletes qualified that did not have better times or marks than the athletes who had not placed first- third in another district. This is to ensure fair qualifying for athletes regardless of district.

Pros: This will help ensure the best athletes qualify for the State Track Meet which is what we have done with other sports in the past.

Cons: Possible added cost to a school if they have more athletes qualify for the State Track Meet.





**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Vertical Jumps Height Progression Proposal**

Author: Mark Armstrong  
 School: Lincoln Southwest  
 NSAA District: 1

Proposal for: Activities Manual

Classes Affected: All

Activities Affected: Boys Track  
 Girls Track

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-01

Sections affected in Activities Manual: Page 20      Article      Section Games Committee Rules #5, Height Progression

		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee		<b>X</b>	
District 2	Reznicek	<b>X</b>		
District 3	Cerny		<b>X</b>	
District 4	Keyser		<b>X</b>	
District 5	Kent	<b>X</b>		
District 6	Unzicker	<b>X</b>		
<b>PASSED: 5-3</b>				

Summary: Height Progression: The Pole Vault and High Jump will be advanced 6-inches and 2-inches, respectively. Successive heights will not change until one competitor remains and the winner has been determined, or all remaining competitors agree to a change.

Rationale:

1. During any running competition such as the 800, each competitor works to gain a lead on their competition. If runner "A" has a 150m lead on runner "B" going into the final 200 meters of the race, we do not ask runner "B" if they would like runner "A" to slow down for the last stretch of the race. This is exactly what is being done with the current rule to change the successive heights in the High Jump and Pole Vault before the winner is determined.
2. Just like an 800 runner may gain a lead throughout the first lap and a half of the race, a high jumper will earn their lead by remaining "clean" or making each attempt, versus a competitor who may have any number of misses to that point in the competition.
3. By changing the successive heights during competition, this neutralizes the lead gained by those who have performed better to that point of the competition...at the 2" increments. Moving the bar one inch allows jumpers who are now behind in the competition the opportunity to surpass the lead jumper(s) at one inch rather than two. Clearly this is advantageous to jumpers who are behind, and takes away the advantage earned by the lead jumper(s).
4. Successive heights should not change until the winner has been determined.
5. The caveat in the proposed rule change allows there to be some flexibility when all competitors agree; while keeping the advantage in the hands of the athlete who has earned it. The athlete in the lead must agree to the change before any changes can be implemented (versus the current rule that allows the athletes behind to make the change).

Pros:

1. The proposed rule better aligns with the national rules and those followed at the collegiate level. The NFHS rule makes no provision to change successive heights until the winner has been determined.
2. The current rule that changes the successive heights from two to one inch, and 6 to 4 inches, takes away the advantage earned throughout the competition by the jumper(s) in the lead.

Cons: 1. None.



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Volleyball District Final Times**

Author: Anita James

School: Alliance

NSAA District: 6

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Volleyball

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-31

Sections affected in Activities Manual:	<u>Page</u> 19	<u>Article</u>	<u>Section</u>
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		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee		<b>X</b>	
District 2	Reznicek		<b>X</b>	
District 3	Cerny	<b>X</b>		
District 4	Keyser		<b>X</b>	
District 5	Kent	<b>X</b>		
District 6	Unzicker	<b>X</b>		
<b>PASSED: 5-3</b>				

Summary: Class B District Final Pairings The eight sub-district winners qualify for the district final in addition to the next eight non-sub district winners with the highest wild card point averages. Those 16 teams will be placed on a 16-team bracket and seeded on wild card point averages through sub-districts. The higher seeded team will host the district final match. Game time shall be 7:00 P.M. for night games, unless teams mutually agree to a different time. Other games may be played during the afternoon with the approval of the NSAA Executive Director and the mutual agreement of the competing schools. However, if both schools do not agree on the afternoon game, it shall be played at 7:00 P.M. If the visiting team is required to travel 120 miles or more to the game site, the traveling team shall have the choice of playing the game in the afternoon or evening. Game time of afternoon games will be 1:30 P.M., unless teams mutually agree to a different time. When two high schools located in the same city use the same facility for home volleyball games, qualify for the volleyball district final and are designated home teams on the same date, one school shall play in the afternoon and the other during the evening. The afternoon game shall not begin prior to 1:30 pm and the evening game shall not begin after 8:00 pm. These times may be adjusted for emergency situations. The winner of the district final match will advance to the state championship.

District Final Pairings  
# 1 seed vs. # 16 seed  
# 2 seed vs. # 15 seed  
# 3 seed vs. # 14 seed  
# 4 seed vs. # 13 seed  
# 5 seed vs. # 12 seed  
# 6 seed vs. # 11 seed  
# 7 seed vs. # 10 seed

Rationale: Establish game times for traveling schools. Modeled after football manual.

Pros: Avoid possibility of traveling teams paying for two motel nights.

Cons:



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Volleyball Qualifying**

Author: Anita James

School: Alliance

NSAA District: 6

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Volleyball

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-31

Sections affected in Activities Manual:	<u>Page</u> 14	<u>Article</u>	<u>Section</u>
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		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker	X		
<b>FAILED: 1-7</b>				

Summary: Class B schools seeded 17-32 will be assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a sub district. The highest seeded team will host the sub-district game. Byes (highest seeded teams) will be used to fill the 32-team bracket. The winning team in each sub-district game will qualify for the sub-district final. If there are 24 or less teams in Class B the sub-district first round would not be played. The 9-16 seeded teams will host the sub-district finals. The winners of the sub-district game (or seeds 17-24) will be assigned on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a sub district final. The eight sub-district final winners will qualify for the district final to be hosted by seeds 1-8. The eight sub-district winners qualifying for the district final will be seeded 9-16 based on wild-card point averages through districts. The district final will be bracketed 1 v 16, 2 v 15, 3 v 14, 4 v 13, 5 v 12, 6 v 11, 7 v 10, 8 v 9. The 8 winners of the district final games will advance to the state championship tournament.

Rationale: Winners advance. Allows top seeded home court while early rounds take geography into account.

Pros: Give top seeds home court advantage. Eliminates losing teams advancing and hosting district finals.

Cons:



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Sub-District Girls Volleyball**

Author: Dave Hoxworth

School: Scottsbluff

NSAA District: 6

Proposal for: Activities Manual

Classes Affected: Class B

Activities Affected: Volleyball

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker	X		
<b>FAILED: 1-7</b>				

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-01

Sections affected in Activities Manual: Page 14 Article Section #3.

Summary: Current Legislative Proposal  
 3. Class B schools are divided into eight sub-districts. The schools were assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a district. The highest seeded team will host the district.  
 a. The winning team in each sub-district will qualify for the district final.  
 b. The next eight non-sub-district winners with the highest wild card point averages will qualify for the district final.  
 c. The 16 teams qualifying for the district final will be placed on a 16-team bracket based on wildcard point averages through districts. The higher seeded team will host the district final match.  
 The winner of the district final match will advance to the state championship.

New Proposal  
 1. Continue to seek ways to get the best 8 teams to the state tournament by eliminating Sub District Volleyball.  
 2. Eliminate assigning teams to a district.  
 3. After the conclusion of the season, the highest seeded 16 teams will qualify for the District Final round.  
 4. 1-8 seeds will host the 9-16 seeds.  
 5. Winners of the 8 District Finals will advance to the state tournament.

Rationale:  
 1. Eliminate games that generally do not affect the 1-16 seeds that much.  
 2. Keep kids in school and off the roads traveling for 2 nights.  
 3. Eliminates games that typically have been played 3-4 times during the year.

Pros:  
 Saves time, money, energy, resources.  
 Rewards teams with their seed based on the quality of play throughout the season.  
 Would ensure the strongest most consistent teams make the state tournament, after beating a quality (top 16) team.  
 If a team is in a 3 to 4 team weak district, they still need to earn their way in the top 16. A weak district team will not have a spot.

Cons:  
 NSAA will lose some money by not hosting Sub-Districts  
 The team that earned the right to host the sub will lose some money for not hosting.  
 A team that is on the 8/9 bubble at the conclusion of the regular season will not have the opportunity to possibly host.



**Proposal for Change in NSAA Rules and Regulations**

Title: Class C Sub-District Volleyball

Author: Jenny Wagner

School: Centennial

NSAA District: 1

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent	X		
District 6	Unzicker	X		
PASSED: 8-0				

Proposal for:      Activities Manual       Constitution & Bylaws

Classes Affected:      Class A       Class B       Class C       Class D

Activities Affected: Volleyball

This proposal:      Increase cost to school?       Increase cost to the NSAA?   
                          Increase travel for participating schools?       Decrease student's or coach's instruction time?

Implementation Date: 2020-2021 School Year

Sections affected:      Page 14      Article      Section

Summary: Classes C1 & C2 schools are divided into 12 sub-districts. The schools were assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a district. One of the participating schools in the district, that has requested to host, will host the sub-district games. If multiple schools in the sub-district put in to host then the NSAA would select the host. If no one offers to host in the sub-district, the NSAA will contact the highest seeded team to host until the host site is determined. If no school in the sub-district is willing to host, the NSAA will find a neutral site.

Rationale:

Pros: It will be easier to find workers for hosting events because your own team is playing. You would have larger crowds, especially from the home site. You have a site to play and don't have to search for someone else willing to host.

Cons:



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Volleyball District Play at Home Sites Class C**

Author: Jenny Wagner

School: Centennial

NSAA District: 1

Proposal for: Activities Manual

Classes Affected: Class C

Activities Affected: Volleyball

		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee	<b>X</b>		
District 2	Reznicek	<b>X</b>		
District 3	Cerny		<b>X</b>	
District 4	Keyser	<b>X</b>		
District 5	Kent		<b>X</b>	
District 6	Unzicker	<b>X</b>		
<b>PASSED: 6-2</b>				

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2019-09-23

Sections affected in Activities Manual:	<u>Page</u> 14	<u>Article</u> Sub-District and District Information	<u>Section</u> Sub-District and District Assignments
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Summary: Classes C1 & C2 schools are divided into 12 sub-districts. The schools were assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a district. Sub-district games will be played at a centralized, neutral location.

- a. The winning team in each sub-district will qualify for the district final.
- b. The next four non-sub-district winners with the highest wild card point averages will qualify for the district final.
- c. The 16 teams qualifying for the district final will be placed on a 16-team bracket based on wildcard point averages through sub-districts. The higher seeded team will host the district final match unless the two schools are 120 miles apart then a neutral site will be used. If the higher seed cannot host, the two schools will agree upon a site for the district final. If the two schools involved cannot agree; the NSAA will select the site. The winner of the district final match will advance to the state championship.

Rationale: In the last few years, at times it has been difficult to find a neutral site that is willing to host the district final match so teams are sometimes having to travel even farther than a centralized location to be able to play on a neutral site. Due to the difficulty of finding a site, some schools host multiple games in one day, so you aren't always able to get a choice of your desired time to play. Schools/teams/parents are used to traveling longer distances than in the past, so travel is not as much of a concern as it was in the past.

Pros: You would have larger crowds, especially from the home site. You have a site to play and don't have to search for someone else willing to host.

Cons: Lower seeded team has to travel greater distances.



**Proposal for Change in NSAA Rules and Regulations**

Title: Class C1, C2, D1, D2 Sub-District Volleyball

Author: Michael Barrett

School: Weeping Water

NSAA District: 2

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser	X		
District 5	Kent		X	
District 6	Unzicker	X		
PASSED: 5-3				

Proposal for: Activities Manual  Constitution & Bylaws

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Volleyball

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 2020 Volleyball Season

Sections affected: Page 14 Article Section

Summary: Classes C1, C2, D1 & D2 schools are divided into 12 sub-districts. The schools were assigned to sub-districts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a district. The highest seeded team will host the sub-district.

Rationale: Proposal would match the way classes A and B set their sub-district host sites up. This also will eliminate the need for the NSAA to find sites willing to host sub-district games.

Pros: Rewards teams for regular season competition. Also will cut down on expenses for schools traveling to neutral sites.

Cons: Host school will have home court advantage.



**Proposal for Change in NSAA Rules and Regulations**

Title: Class C Sub-District/District Volleyball

Author: Dennis Dolliver

School: Wayne

NSAA District: 3

Proposal for: Activities Manual  Constitution & Bylaws

Classes Affected: Class A  Class B  Class C  Class D

Activities Affected: Volleyball

This proposal: Increase cost to school?  Increase cost to the NSAA?   
 Increase travel for participating schools?  Decrease student's or coach's instruction time?

Implementation Date: 2020-21 School Year

Sections affected: Page 14 Article Section

Summary: Classes C1, C2, D1 & D2 schools are divided into 12 sub-districts. The schools were assigned to subdistricts on a geographical basis starting with the schools in western Nebraska and working east. North to south direction was used in some cases in order to decrease the distance between the schools within a district. The highest seeded volleyball team in each sub-district shall host that particular sub-district. If the school declines to host the second seed will host. This process will continue until a school in the sub-district agrees to host.

- a. The winning team in each sub-district will qualify for the district final.
- b. The next four non-sub-district winners with the highest wild card point averages will qualify for the district final.
- c. The 16 teams qualifying for the district final will be placed on a 16-team bracket based on wild-card point averages through sub-districts. District final games will be played at the highest seeded team in each bracket.

Rationale: This will eliminate the issue of finding a home site for sub-districts - this has been an issue. Schools do not want to host when their teams are playing in another sub-district.

Pros: Highest seeded team in a sub-district/district hosting is already established in Class A and B. Highest seeded team hosting is done in many of the current sports in NSAA - Football, Track, CC, Golf, One-Act, Wrestling, Softball, Baseball, Soccer - increase in gates when hosted at home.

Cons: Not a neutral site. Increase travel for the traveling team(s) - overall travel could/would be less.

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek		X	
District 3	Cerny		X	
District 4	Keyser	X		
District 5	Kent		X	
District 6	Unzicker		X	
FAILED: 1-7				





**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Increase Warm Up time in Volleyball**

Author: Donn Kasner  
 School: Omaha Skutt Catholic  
 NSAA District: 2

Proposal for: Activities Manual

Classes Affected: All

Activities Affected: Volleyball

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-10

Sections affected in Activities Manual: Page Article Section  
 13

Summary: Manual currently reads:

Warm-up There shall be a minimum of 16-minutes warm-up for all interschool matches. The warm-up period shall be divided as follows for district and state competition:

- 5 minutes – Both teams on their sides of the court
- 5 minutes – Home team both sides of the court (to include serving)
- 5 minutes – Visiting team both sides of the court (to include serving)
- 1 minute – Teams at respective benches and on the endline ready for play by the conclusion of the final minute

We would like to increase from a 16 minute warm-up to a 21 minute warm-up.

- 4 minutes – Both teams on their sides of the court
- 4 minutes – Home team both sides of the court (to include serving)
- 4 minutes – Visiting team both sides of the court (to include serving)
- 4 minutes – Home team both sides of the court (to include serving)
- 4 minutes – Visiting team both sides of the court (to include serving)
- 1 minute – Teams at respective benches and on the endline ready for play by the conclusion of the final minute

This would be for duals, triangulars or first matches only in tournaments. After the full warm up, then teams can go to the 11 minutes warm up already in the manual.

Rationale: To allow teams the ability to get in a full warm up before playing. Right now, there is not a lot of time to hit, serve, and pass in the 5 minutes allowed per team.

College format is similar (shared . . . 4 home, 4 visitor, 5 home, 5 visitor, 1 huddle/endline).

Pros: Players get more game-like repetitions before they play.  
 The 4 home, 4 visitor, 4 home, 4 visitor allows enough time to get ready to compete (8 minutes each) but breaks it up enough so the other team doesn't get cold while waiting.  
 A full warm up could decrease potential injuries.

Cons: Adds 5 extra minutes to your night.

		Yes	No	Abstain
District 1	Norvell		X	
District 1	Wieskamp		X	
District 2	Lee		X	
District 2	Reznicek	X		
District 3	Cerny		X	
District 4	Keyser		X	
District 5	Kent		X	
District 6	Unzicker		X	
<b>FAILED: 1-7</b>				

		Yes	No	Abstain
District 1	Norvell	X		
District 1	Wieskamp	X		
District 2	Lee	X		
District 2	Reznicek	X		
District 3	Cerny	X		
District 4	Keyser		X	
District 5	Kent	X		
District 6	Unzicker	X		
PASSED: 7-1				

**Girls Wrestling Proposal - Emerging Sport - Approved Ruling Yearbook: Article 3.11.12; Approved Ruling: 2.14.1** Girls wrestling shall be added as an emerging sport during the winter sports season beginning with the 2020 - 2021 NSAA calendar year. The girls wrestling season shall begin with the first day of wrestling practice as permitted by NSAA rules and shall conclude the same weekend as the current boys individual state championship.

- Will this proposal impact cost to the school? YES- Each school will need to research what the costs would be for them to start-up a comparable program to the current wrestling program to determine budgetary impacts of adding a sport.
- Will this proposal impact cost to the NSAA? YES - likely for catastrophic insurance similar to debate.
- Will this proposal increase travel for participating schools? YES, potentially if having adding tournament events to the scheduled.
- Will this proposal impact a student or coaches' loss of instruction time? YES, potential based on the schedule and travel

**Girls Wrestling - Emerging Sport:**

The goal of implementing girls wrestling is to provide more opportunities for girls to compete in a more equitable and competitive environment to further promote girls wrestling in the State of Nebraska.

**1. Implementation:** There is a three-year period of emerging status in which girls would be permitted to participate in both their school's wrestling program and the girls emerging wrestling program. There would not be a NSAA post-season for girls as a girl only division - so they could participate in the NSAA state tournament. At any point during the 3-year window of being an emerging sport, the NSAA Board of Directors may vote to fully sanction girls wrestling as an NSAA Activity.

- If a tournament only hosts a boy's division, girls will have the option of competing in the boy's division. Tournament directors would have the opportunity to include a girl's division at their meet to offer the girls a tournament opportunity as well.
- If that tournament offers both a boys and girls division, the girls would have the choice of which division they want to participate in depending on the number of participants and opportunities to compete against other wrestlers.
- If the decision by the NSAA board is to sanction girls wrestling within the 3-year period and the school chooses to offer it, girls will be able to participate in the NSAA hosted postseason and championship for girls wrestling.
- If a school chooses not to offer girls wrestling if it is sanctioned, a girl would have the opportunity to be a member of the boys wrestling team, based on the equal opportunity for participation bylaw (2.14)

**2. State Tournament:** A Girls division for the NSAA Individual State Tournament will not be offered while in emerging status. An unofficial state tournament could be hosted similar to what is done when NSAA does not sponsor a state championship but offers a regular season ie. debate and previously what occurred with 6-man football. If/when girls wrestling becomes sanctioned, an NSAA state championship would be established and outlined.

**Operations:**

**1. Coaching and Practice:** An NSAA member school who offers wrestling and girls wrestling as an emerging sport are permitted to use the same coaching staff to oversee both teams. Furthermore, teams that consist of enrolled students from the same school or an approved cooperative may practice at the same time in the same practice facility under the guidance and leadership of the same coaching staff.

**2. Weight Classes:** Weight classes will be determined after alpha hydration assessments are completed and entered into the online database.

- Current NFHS weight divisions will be used.
- The number of girls' weight classes shall be **ten (10)**
- The actual weight classes selected will be determined from the alpha assessment data in an effort to achieve as much equal distribution in weight classes as possible
- This process will be used while functioning as an Emerging Sport. If/when sanctioned, permanent weight classes would be established by the NSAA utilizing the data collected. **(Unless the NFHS Establishes Weight Classes for Girls Wrestling)**

**3. Team Match Limitation:** The match limitations for girls while in the emerging sports status would mirror what is currently wrestling match limitations.

**4. Student Match Limitation:** The student limitations for girls while in the emerging sports status would mirror what is currently wrestling match limitations.

**Cost Analysis of Girls Wrestling:**

To determine budgetary impacts schools would need to outline costs associated with doing a start-up for a comparable program to the current wrestling program. While in emerging sports status costs could be slightly lower or higher than a start up cost depending on the level of participation and scheduling opportunities.

**Proposal Rationale:**

The state of Nebraska has seen interest in females who desire to wrestle in a competitive and equitable environment. Data shows participation has increased each of the last 3 seasons. By allowing this to enter the emerging sport process, time is given to see if the statistics continue to provide relevant data that would lend support to the decision of sanctioning girls wrestling in the state of Nebraska. This emerging sports process also allows for the opportunity of sanctioning and hosting a state championship following the initial year if there is a dramatic growth in participation numbers based on creating this desired opportunity for females.

**Supporting Information:**

- In Nebraska, during the winter sports season the opportunities for girls to participate is limited to Girls Basketball or Swimming and Diving. Of the 282 schools that offer girls basketball, only 41 offer Swimming and Diving. In 2018-19, Nebraska had 229 schools with wrestling programs. Of those 229 schools, 44 schools had females complete the alpha testing in order to compete during the season.
- The current number of girls wrestling in Nebraska is on the rise. During the 16-17 season, 38 females had completed the alpha testing and in 18-19 that number grew to 90.
- The participation data from the 18-19 season shows 90 of the 37,735 girls (.24%) in the state of Nebraska completed the alpha testing to be able to wrestle. Data also shows this percentage is similar to other states when they sanctioned girls wrestling.
- The number of states offering girls wrestling as a sanctioned sport has grown over the past 20 years from 2 states in 1999, 6 states in 2015 and currently the number is up to 18 states in 2019.
- The NFHS participation numbers for girls wrestling grew from 16,562 in 2018 to 21,124 in 2019. A 27.5% increase of 4,562 girls across the nation. Youth, Collegiate, National, World and Olympic wrestling platforms are offering girls wrestling, this would expand that opportunity at our state's interscholastic association level.



**LEGISLATIVE PROPOSAL FOR CHANGE IN NSAA RULES AND REGULATIONS**

Title: **Wrestling - District Seeding**

Author: Lance Smith

School: Millard West

NSAA District: 2

Proposal for: Activities Manual

Classes Affected: All

Activities Affected: Wrestling

This proposal: **WILL NOT** increase costs to the school  
**WILL NOT** increase costs to the NSAA  
**WILL NOT** increase travel for participating schools  
**WILL NOT** decrease a student's or coach's instruction time

Implementation date: 2020-08-12

Sections affected in Activities Manual:	<u>Page</u> 18-19	<u>Article</u>	<u>Section</u>
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Summary: We propose that when determining district seeding using returning state points, that those points be connected to the individual wrestler rather than the school. For example, if a 10 point wrestler transfers from one school to another, those 10 points will count toward the new school's district seeding.

This change would require that schools/coaches declare that a returning state point wrestler has transferred into their school and will be on their team prior to districts being assigned. Therefore, failure to do so should result in a penalty for the coach/school that may be determined by the NSAA board.

Rationale: Often, wrestlers will change schools during their high school careers. Under the current format, if a really good wrestler changes schools then the former school still carries their returning state points even though they no longer have that wrestler on their team. Also, the school in which they are currently attending, is not seeded properly based on the returning state qualifiers on their squad.

Pros: Districts will be seeded based on the wrestlers you currently have your team.  
 The teams will be more evenly spread out so the best kids get into the state tournament.

Cons: Tracking the athletes that move or change schools could be a challenge. It would be up to the wrestling coaches to declare those kids prior to district assignments.

		Yes	No	Abstain
District 1	Norvell	<b>X</b>		
District 1	Wieskamp	<b>X</b>		
District 2	Lee	<b>X</b>		
District 2	Reznicek	<b>X</b>		
District 3	Cerny	<b>X</b>		
District 4	Keyser	<b>X</b>		
District 5	Kent	<b>X</b>		
District 6	Unzicker	<b>X</b>		
<b>PASSED: 8-0</b>				